

RESOLUTION NO.: 2022-21

**RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF ZIONSVILLE INDIANA
ADOPTING GUIDELINES FOR TOWN COUNCIL
LEGISLATIVE REDISTRICTING**

WHEREAS, Ind. Code §36-5-2-4.1 requires the Town Council (the “Council”) of the Town of Zionsville, Indiana (the “Town”) to redistrict the Town’s legislative body districts in the second year after a year in which a federal decennial census is conducted; and

WHEREAS, the Council desires to establish new legislative body districts for the elections occurring in 2023 and thereafter utilizing the 2020 decennial census data as updated for the Town by any special census, special tabulation or corrected census count as required by Ind. Code §1-1-3.5-3; and

WHEREAS, the Council desires the public to be fully informed regarding the procedures to be used to redistrict the Town’s legislative body districts; and

WHEREAS, the Council wishes to memorialize the legal and procedural requirements to be used by the Council in approaching the redistricting process and in evaluating proposed redistricting plans.

NOW THEREFORE, BE IT HEREBY RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF ZIONSVILLE, INDIANA AS FOLLOWS:

Section 1. **Recitals Incorporated.** The foregoing Recitals are incorporated herein by this reference.

Section 2. **Redistricting Guidelines Adopted.** The Council hereby adopts and approves the “**Redistricting Guidelines by the Town Council of the Town of Zionsville, Indiana**” (the “Guidelines”) attached to this Resolution as Exhibit “A”, and specifically incorporated herein by reference, as the definitive statement of the intent of the Council regarding the redistricting process and as an accurate statement of the process to be used by the Council in reapportioning legislative body districts.

Section 3. **Appointment of Redistricting Coordinator.** The Council hereby designates Council President Jason Plunkett to serve as the Town’s Redistricting Coordinator to coordinate the legislative body redistricting process and to implement the Guidelines.

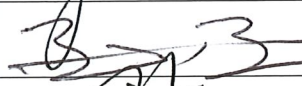
Section 4. **Charge to Coordinator.** The Redistricting Coordinator appointed herein is authorized, empowered and directed to become fully informed regarding the legal requirements of the redistricting process, to work with the Town’s special legal counsel to develop a proposed Redistricting Plan that complies with all requirements of state and federal law and with the Guidelines for consideration by the Council, and to report back to the Council from time to time regarding all aspects of the redistricting process.

Section 5. **Effectiveness.** This Resolution shall take effect immediately upon its passage by the Council.

Resolution 2022-21

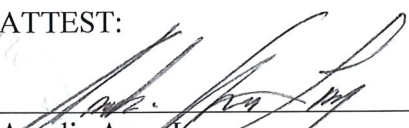
DULY PASSED AND ADOPTED THE 21st day of November, 2022, by the Town Council of the Town of Zionsville, Boone County, Indiana, having been passed by a vote of 7 in favor and 0 opposed.

TOWN COUNCIL FOR THE TOWN OF ZIONSVILLE

	YEA	NAY
Jason Plunkett, President		
Brad Burk, Vice-President		
Josh Garrett, Member		
Alexander Choi, Member		
Joe Culp, Member		
Craig Melton, Member		
Bryan Traylor, Member		

I hereby certify that the foregoing Resolution was delivered to the Town of Zionsville Mayor Emily Styron on the 21st day of November, 2022, at 10:30 A.m.

ATTEST:


Amelia Anne Lacy,
Municipal Relations Coordinator

MAYOR'S APPROVAL


Emily Styron, Mayor

11/21/2022
Date

MAYOR'S VETO

Emily Styron, Mayor

Date

EXHIBIT “A

REDISTRICTING GUIDELINES BY THE TOWN COUNCIL OF THE TOWN OF ZIONSVILLE, INDIANA

These guidelines (“Guidelines”) are adopted to establish the criteria to be used to redistrict legislative body districts for the Town Council (“Council”) of the Town of Zionsville (the “Town”) in compliance with Ind. Code §36-5-2-4.1 (the “Town Districting Statute” or “Statute”) and other applicable provisions of the Indiana Code. It is the intent of these Guidelines and of the Council to promote free and open participation by the public in the redistricting process, to create district boundaries that enhance and facilitate effective representation of all citizens in the Town, and to comply with all relevant statutory and constitutional requirements. The goal of the Council in this redistricting process is to ensure fair and effective representation of all citizens.

I. REQUIREMENTS OF IND. CODE §36-5-2-4.1 AND IND. CODE §3-5-10-1

The redistricting of Council districts last occurred in 2019, as codified by Ordinance 2019-07, finally adopted on March 18, 2019. The description of the Town’s current Council districts appears in §30.01 of the Zionsville Town Code. The Town Districting Statute establishes certain minimal criteria for the redistricting process. It is the intent of these Guidelines to fully comply with the criteria set forth in the Town Districting Statute, the Town’s Municipal Code and other applicable state and federal laws. Compliance with statutory criteria is discussed more specifically in subsequent sections of these Guidelines.

Applicable portions of the Town Districting Statute provide as follows:

- (a) The legislative body may, by ordinance, divide the town into districts for the purpose of conducting elections of town officers.
- (b) A town legislative body district must comply with the following standards:
 - (1) The district must be composed of contiguous territory, except for territory that is not contiguous to any other part of the town.¹
 - (2) The district must be reasonably compact.
 - (3) The district must contain, as nearly as is possible, equal population.
 - (4) The district may not cross a census block boundary except when following a precinct boundary line or unless the ordinance specifies that the census block has no population and is not likely to have population before the effective date of the next federal decennial census.
 - (5) The district may not cross precinct lines, except as provided in subsection (c).
- (c) The boundary of a town legislative body district established under subsection (a) may cross a precinct boundary line if:
 - (1) the legislative body provides by ordinance under section 5 of this chapter that all legislative body members are to be elected at large by the voters of the whole town;²

¹ It should be noted that all portions of the Town are not contiguous due to the presence of Whitestown.

² Pursuant to the Resolution 2014-11 the Town reorganized its structure under the Indiana Government Modernization Act. Under the reorganization, the Zionsville Town Council is comprised of five (5) members elected from each of five (5) single member districts with each councilor elected by the voters of their district only. The remaining two (2) members are elected at

or

- (2) the district would not otherwise contain, as nearly as is possible, equal population.
- (d) If any territory in the town is not included in one (1) of the districts established under this section, the territory is included in the district that:
- (1) is contiguous to that territory; and
 - (2) contains the least population of all districts contiguous to that territory.
- (e) The ordinance may be appealed in the manner prescribed by IC 34-13-6. If the town is located in two (2) or more counties, the appeal may be filed in the circuit or superior court of any of those counties.
- (f) This subsection does not apply to a town with an ordinance described by subsection (g)³. Except as provided in subsection (j), the division permitted by subsection (a) shall be made only at times permitted under IC 3-5-10.⁴ [...]
- (i) A copy of the ordinance establishing districts or a recertification under this section must be filed with the circuit court clerk of the county that contains the greatest population of the town not later than thirty (30) days after the ordinance or recertification is adopted. The filing must include a map of the district boundaries:
- (1) adopted under subsection (a); or
 - (2) recertified under subsection (j).
- (j) If the legislative body determines that a division under subsection (a) is not required, the legislative body shall adopt an ordinance recertifying that the districts as drawn comply with this section.
- (k) The limitations set forth in this section are part of the ordinance, but do not have to be specifically set forth in the ordinance. The ordinance must be construed, if possible, to comply with this chapter. If a provision of the ordinance or an application of the ordinance violates this chapter, the invalidity does not affect the other provisions or applications of the ordinance that can be given effect without the invalid provision or application. The provisions of the ordinance are severable. [...]
- (m) IC 3-5-10 applies to a plan established under this section.

Applicable portions of Ind. Code 3-5-10 provide as follows:

§3-5-10-9. If a conflict exists between:

- (1) a map showing the boundaries of a district; and
- (2) a description of the boundaries of that district set forth in the plan;

the district boundaries are the description of the boundaries set forth in the plan, not

large.

³ Subsection (g) applies only to a town having a population of less than three thousand five hundred (3,500).

⁴ Ind. Code §3-5-10-7 limits the time frame for redistricting to the second year after a federal census; the first year after a census event, other than a federal decennial census, becomes effective; whenever required to assign annexed territory to a district; whenever the boundary of the political subdivision is changed; or, as provided in the order of a court that has found the current redistricting plan unconstitutional or otherwise unlawful.

the boundaries shown on the map, but only to the extent there is a conflict between the description and the map.

§3-5-10-10. If any territory in the political subdivision is not included in one (1) of the districts, the territory is included in the district that:

- (1) is contiguous to that territory; and
- (2) contains the least population of all districts contiguous to that territory.

§3-5-10-11. If any territory in the political subdivision is included in more than one (1) of the districts, the territory is included in the district that:

- (1) is one (1) of the districts in which the territory is described in the ordinance or resolution that establishes the plan;
- (2) is contiguous to that territory; and
- (3) contains the least population of all districts contiguous to that territory.

II. CRITERIA TO BE CONSIDERED WHEN DRAWING DISTRICT BOUNDARIES

A. Contiguous Territory

The Town Districting Statute specifies that legislative body districts shall be “composed of contiguous territory, except for territory that is not contiguous to any other part of the town.”⁵ The Council interprets this requirement to mean that, among other things, a legislative body district cannot be made up of one or more areas that meet at the points of adjoining corners. The Council is committed to creating legislative body districts that consist only of contiguous territory unless established precinct boundaries dictate otherwise.

B. Reasonably Compact

The Town Districting Statute requires that districts must be “reasonably compact.”⁶ The Council recognizes that this requirement does not require districts to be as compact as possible. Moreover, the Council believes that the goal of compactness should generally defer to criteria more fundamental to obtaining effective and functional electoral districts including population equality, respect for precinct boundaries, respect for natural geography, building patterns and communities of interest. The compactness requirement would, however, override these other criteria in some instances as when the degree of compactness of the proposed district would be considered “unreasonable.” The Council is committed to creating legislative body districts that are reasonably compact.

C. Equal Population

The Town Districting Statute requires that Town legislative body districts “contain, as nearly as is possible, equal population.”⁷ This requirement includes both the selection of accurate data upon which to base the Council’s determination, and a determination regarding the minimum standards for population equality.

1. Use of Census Data

⁵ Ind. Code §36-5-2-4.1(b)(1).

⁶ Ind. Code §36-5-2-4.1(b)(2).

⁷ Ind. Code §36-5-2-4.1(b)(3).

The Council recognizes that use of data from the 2020 Federal Decennial Census is mandated by the Indiana General Assembly as updated by any Federal special census, special tabulation or corrected population count.⁸ The foregoing 2020 Census data is readily available and accessible to the public.⁹ Consequently, the Council will use the 2020 Federal Decennial Census population data to establish Council districts.

2. Population Deviation

The Town Districting Statute requires districts that “contain, as nearly as is possible, equal population.” The Town interprets this phrase to mean that Council districts must comply with the equal protection clause of the United States Constitution as that clause has been interpreted with respect to local government election districts. The modifying language clearly indicates, however, that, unlike federal Congressional districts, precise equality of population among districts is not specifically required by the Statute.

In order to comply with the Town Districting Statute and the equal protection clause of the United States Constitution the Council will evaluate the population of each district of any redistricting plan considered by the Council for “deviation from the ideal district size” and will also evaluate any such redistricting plan for the “total deviation” of the plan. As used in these Guidelines the term “ideal district size” refers to the total population of the Town as determined by the 2020 Census divided by five (5).¹⁰ The term “deviation from the ideal district size” refers to the amount by which the population of any district is greater than or less than the ideal district size and is expressed as a percentage by dividing the difference between the actual and ideal district sizes by the ideal district size. The term “total deviation” refers to the sum that is derived by adding the deviation from the ideal district size of the smallest and largest population districts (expressed as a percentage).

The Town recognizes that total population deviations of less than ten percent (10%) are considered *prima facie* constitutional for state legislative districts pursuant to Supreme Court precedent and that total population deviations in excess of ten percent (10%) may be justified if supported by reasonable state interests. Courts have generally applied similar standards to local government apportionment efforts.

Nevertheless, the Council has determined that a primary goal of the redistricting process should be the creation of single-member Council districts with nearly equal population and that any significant deviation from this principle must be adequately justified and as narrow as possible to meet the stated reasons for the deviation. Any total deviation in excess of five percent (5%) shall be justified in writing with reference to one or more rational objective criteria including:

- a. contiguity;
- b. compactness;
- c. adherence to precinct boundary lines (except as allowed by the Statute);
- d. respect for and adherence to natural geography and building patterns including, but not limited to, rivers, streets, shopping areas, neighborhoods, etc.;
- e. communities of interests; and

⁸ Ind. Code §1-1-3.5-3(b).

⁹ Census data is available on the website of the United States Census Bureau found at www.census.gov.

¹⁰ The 2020 US Census Bureau establishes the population of the Town of Zionsville as 30,603 as of April 1, 2020. Based on that number, the ideal district size is established by the Council as 6,120.

- f. other objective criteria.

Written comments accompanying any redistricting plan submitted by a member of the public for consideration must reference any objective criteria relied upon to justify a total population deviation in excess of five percent (5%).

D. Precinct Boundary Lines

The Town Districting Statute provides that districts may not cross precinct lines unless: (1) more than one member of the Council resides in a single precinct as described; or (2) the districts would not otherwise contain, as nearly as is possible, equal population. However, the Council recognizes that respect for precinct boundaries is essential to minimize voter confusion on election day, to reduce the cost of election administration, to help preserve communities of interest and to encourage voter understanding of the electoral process. The Council is committed to creating legislative body districts that respect precinct boundary lines provided that the goal of creating districts with nearly equal population is not unduly burdened thereby. Consequently, only in an extraordinary event will precinct boundary lines be disregarded, and in such event such division will be minimized to the extent reasonably practicable. Prior to the adoption of a final plan which includes districts crossing precinct lines, the Town's Municipal Relations Coordinator shall provide the notice required by subsection (f) of the Town Redistricting Statute. The precinct boundary lines used to create Council districts shall be those precinct boundary lines in use in Boone County as of July 1, 2022.

E. Dilution of Minority or Political Voting Strength

The Council recognizes the fundamental right of political participation by all citizens in the Town. Consequently, no district shall be drawn to intentionally dilute or that has the effect of diluting the voting strength of any language or racial minority group. Any proposed redistricting plan demonstrated to have the intent or effect of dispersing or concentrating minority population in a manner that prevents minority communities from electing their candidates of choice shall not be acceptable. In addition, no district shall be drawn for the purpose of discriminating against an identifiable political group in such a way that the group's electoral influence is consistently degraded.

F. Communities of Interest

The Council believes that an important function of electoral districts is to promote and enhance community cohesiveness and dialogue and to promote the recognition of unique interests that are held in common by recognizable groups of voters. Such interests may include social, cultural, or economic interests common to the population of the area. In the redistricting process the Town will preserve communities of interest where possible so long as recognition of such interests does not conflict with the other statutory or constitutional redistricting criteria.

III. PUBLIC NOTICE AND PARTICIPATION IN THE DISTRICTING PROCESS

Believing that public participation is essential to a fair and effective redistricting process, the Council adopts the following plan for public participation in the redistricting process.

A. All Redistricting Meetings to be Public

All redistricting meetings conducted by a quorum of the Council shall be held in compliance with the Indiana Open Door Law, Ind. Code §5-14-1.5-1 *et seq.*

B. Public Notice Regarding Meetings At Which Redistricting Plans Are To Be Considered

The Council shall comply with the public notice requirements which are applicable to all Council Meetings. Public notice regarding the consideration of Council district plans shall additionally be published as provided in these Guidelines.

C. Public Access to Redistricting Information and Submission of Proposed Plans.

The Council desires and welcomes full public participation in the redistricting process. To ensure public participation in the redistricting process the Council authorizes the following steps to be taken by the Redistricting Coordinator:

1. Publication of the notice set forth in Exhibit "1" in the *Lebanon Reporter* and the *Indianapolis Star* no later than November 22, 2022. The Redistricting Coordinator is further authorized to publish notice in such other publications as deemed appropriate by the Redistricting Coordinator.
2. Provision of individual notice of any public redistricting meetings not described in these Guidelines and not listed on the notice published in compliance with the preceding paragraph to all members of the public who request such notice by filing a written request for notification with the office of the Municipal Relations Coordinator.
3. Provision of the notice set forth in Exhibit "1" via a news release distributed to all media that have requested notice pursuant to Ind. Code §5-14-1.5-5.
4. Provision of Town maps indicating precinct boundaries and summary population data at the precinct level to members of the public at no cost for the purpose of facilitating the creation and submission of alternative redistricting plans by members of the public.
5. Production of minutes of all public redistricting meetings by the Town's Municipal Relations Coordinator to be made available for review after approval at the next Council meeting.

D. Individual Notice Regarding Districting Process

Individual notice regarding any aspect of the districting process shall be given without charge to any individual or organization that requests it. Such requests shall be filed in the Office of the Municipal Relations Coordinator, Zionsville Town Hall, 1100 W Oak Street, Zionsville, IN 46077. The Municipal Relations Coordinator's Office is open from 7:30 am to 4:00 pm Monday through Thursday. Additional notice shall be provided as described elsewhere in these Guidelines.

IV. SUBMISSION AND CONSIDERATION OF DISTRICTING PLANS

To meet the statutory requirements of the Town Districting Statute and Ind. Code §3-5-10-7, the Council must adopt on final passage an ordinance approving a districting plan no later than December 31, 2022. The Council intends to adopt a final districting plan on the timetable set forth in the Notice.

A. Preparation of Draft Plan by Redistricting Coordinator

By Resolution adopted contemporaneously with the adoption of these Guidelines, the Council has designated the Council President as the Town's Redistricting Coordinator for the purpose of developing a draft plan (the "Draft Plan") that complies with the legal requirements for the creation of legislative body districts. The Redistricting Coordinator is further directed to ensure that the Draft Plan complies in all respects with the applicable portions of these Guidelines.

It is the responsibility of the Redistricting Coordinator to prepare a Draft Plan that is made available to members of the public and members of the Council not later than Noon on December 2, 2022, the date designated for the submission of plans by the public. The Draft Plan shall thereafter be available for review in the office of the Municipal Relations Coordinator during normal business hours at the request of any member of the public prior to consideration of its final adoption.

B. Public Preparation and Submission of Redistricting Plans

The Council shall also receive redistricting plans submitted by any member of the public so long as any such plan is submitted in writing to the Municipal Relations Coordinator's office during regular business hours between the date of adoption of these Guidelines and prior to Noon on December 2, 2022.

Any plan offered by a member of the public must meet the following criteria to be considered:

1. It must have been submitted in writing to the Municipal Relations Coordinator's office during regular business hours between the date of adoption of these Guidelines and Noon on December 2, 2022;
2. The precincts (or portions of partial precincts) contained in each proposed legislative body district shall be clearly written on the form provided (Note: the Guidelines direct that precinct boundaries be respected except in extraordinary circumstances);
3. The plan as submitted must stand as a complete Town-wide plan for redistricting (i.e., all pieces of geography within the Town must be accounted for in some district); and
4. The plan must comply completely in all respects with these Guidelines and with the instructions attached as Exhibit "2". Any total deviation in excess of 5% from population equality must be justified in writing with reference to the objective criteria set forth in these Guidelines.

A plan must meet the above requirements to be considered by the Council. As described in these Guidelines, each plan will be evaluated for:

1. contiguity
2. compactness;
3. population deviation;
4. respect for precinct boundary lines;
5. compliance with the requirements prohibiting discrimination;
6. respect for communities of interest;
7. adherence to natural geography and building patterns; and
8. any other relevant criteria.

To assist in the evaluation of proposed plans each individual submitting a proposed districting plan is required to complete a statistical sheet and description in the form attached hereto as Exhibit “3” and list:

- a. the total population for each proposed district; and
- b. the population deviation from the ideal for each district.

A complete set of instructions and the statistical report for publicly submitted plans is set forth as Exhibit “2” and Exhibit “3” to these Guidelines and is specifically incorporated herein by reference.

C. Written Comments Regarding Redistricting Guidelines and Draft Plans

The Council will also receive public input in the form of written comments and objections by the public to any aspect of the districting process, including the adoption of the process or criteria set forth in these Guidelines and to any Draft Plan. Any member of the public desiring to submit written comments to the Council regarding the redistricting process set forth in these Guidelines should submit those comments in writing in the office of the Municipal Relations Coordinator during regular business hours between the date of adoption of these Guidelines and Noon on November 29, 2022. Written comments regarding the Draft Plan or any plan proposed by the public may be submitted until Noon on the date of the December 7, 2022, public hearing designated below.

D. Public Hearing Regarding Plan(s)

The Council shall hold a public hearing at the December 7, 2022, special meeting of the Council (the “Public Hearing”), for the purpose of reviewing the Draft Plan and any public plans submitted to the Council and to take public testimony and comments regarding the Draft Plan and any plans proposed by the public. The Council shall make any necessary revisions or modifications to the plans under consideration prior to final adoption.

As the Town Districting Statute requires the adoption of an ordinance to approve a districting plan, unless waived in accordance with Indiana law¹¹, the Council shall adopt an ordinance at two separate meetings of the Council at which a quorum is present. It is presently anticipated that the first reading of an ordinance to approve a districting plan will be adopted at the meeting at which the Public Hearing is held, and that the final passage of the ordinance approving a districting plan will occur at a regular or special meeting of the Council thereafter. The second meeting is tentatively scheduled for December 19, 2022.¹² Additional meetings and revisions to any plan under consideration may occur at subsequent special or regular meetings at the Council’s discretion. The final adoption of an ordinance approving a districting plan shall occur no later than December 31, 2022 in accordance with the Town Districting Statute and Ind. Code §3-5-10-7.

E. Additional Public Meetings

Should additional public meetings become necessary at any point in the redistricting process, such meetings will be held and any statutorily required notice shall be given. Notice of all redistricting meetings shall be posted in advance in the office of the Municipal Relations Coordinator or as

¹¹ Pursuant to Ind. Code § 36-5-2-9.8, after unanimous consent of the members present to consider the ordinance, the ordinance may be passed by a two-thirds (2/3) vote of all the elected members at the same meeting at which it is introduced.

¹² The date and time of the second meeting will be determined by the Council and announced no later than the December 7, 2022, Public Hearing.

otherwise customarily posted for Council meetings. Parties interested in the redistricting process who desire to be notified regarding any additional public meetings should leave their name, complete address, work and home phone numbers, and electronic mail address with the Municipal Relations Coordinator's office and every effort will be made to give such individuals notice of any additional public meetings that may be required.¹³ Notice to such individuals will be attempted by either regular mail, electronic mail, phone or face to face communication.

V. AMENDMENT OF REDISTRICTING GUIDELINES

Should it become necessary at any time to amend these Guidelines the Council may do so upon a vote of the majority of the members of the Council at any duly called meeting of the Council.

¹³ The term "additional public meetings" refers to meetings not set forth in these Guidelines or in the Notice attached as Exhibit "1".

EXHIBIT "1"

Notice Regarding Division of the Town Council of the Town of Zionsville, Indiana into Legislative Body Districts

Pursuant to Ind. Code §36-5-2-4.1, the Town Council ("Council") of the Town of Zionsville (the "Town") is dividing the Town's legislative body districts into five (5) single member districts on or before December 31, 2022 for the election of Council Members in 2023 and thereafter. To accomplish this division, the Council has adopted Redistricting Guidelines which are available upon request in the Office of the Municipal Relations Coordinator, Zionsville Town Hall, 1100 W Oak Street, Zionsville, IN 46077 from 7:30 am to 4:00 p.m. Monday through Thursday. The division of the Town Council into legislative body districts will be accomplished pursuant to the following schedule:

November 29, 2022 by Noon	Last Day for Members of the Public to Submit Objections or Written Comments Regarding the Redistricting Guidelines to the Office of the Municipal Relations Coordinator.
December 2, 2022 by Noon	Deadline for Plans Submitted by the Public. Redistricting Coordinator Makes Draft of Town Districting Plan Available for Examination by the Public at the Office of the Municipal Relations Coordinator.
December 7, 2022 7:30 a.m.	Public Hearing for Purpose of Reviewing and Evaluating Draft of Town Districting Plan and Plans Submitted by the Public, and Adopting on First Reading an Ordinance Preliminarily Approving a Plan. ¹⁴ Written comments on any plan must be received by the Municipal Relations Coordinator by Noon December 6, 2022.
December 19, 2022 8:00 a.m. (tentative)	Public Meeting for Purpose of Making Revisions to Plan to be Adopted by Council and to Adopt an Ordinance Approving the Plan on Final Passage (actual meeting date announced at the December 7 th hearing)
Within 30 days of Adoption	Filing of a Certified Copy of the Ordinance Establishing Districts with the Clerk of the Boone County Circuit Court no later than Thirty (30) Days After the Ordinance is Adopted Pursuant to Ind. Code §36-5-2-4.1(i).

Each of the meetings set forth above will be held in the Zionsville Town Hall Council Chamber, 1100 West Oak Street, Zionsville, IN 46077, and shall begin promptly at the time indicated above. The public's participation in the redistricting process is welcomed. All Council meetings are open to the public. The public is invited to submit proposed districting plans that comply with the Redistricting Guidelines adopted by the Council. A Public Plan Submission Kit (including census data) is available during normal business hours in the office of the Town Municipal Relations Coordinator set forth above. To be considered by the Council, redistricting plans submitted by the public must comply with

¹⁴ Pursuant to Ind. Code § 36-5-2-9.8, after unanimous consent of the members present to consider the ordinance, the ordinance may be passed by a two-thirds (2/3) vote of all the elected members at the same meeting at which it is introduced.

the Redistricting Guidelines and must be submitted to the Municipal Relations Coordinator by Noon on December 2, 2022.

EXHIBIT “2”

Instructions for Submitting District Plans for Zionsville

The procedures for submitting district plans for the Town Council of the Town of Zionsville, Indiana is set forth in this Public Plan Submission Kit. For your plan to be accepted for consideration these procedures must be strictly followed.

This kit contains the following items supplied on written or digital media:

1. A map of the Town showing current precinct boundaries in .pdf format.
2. A map of the existing Town district plan boundaries in .pdf format.
3. A copy of Zionsville Town Code §§30.01 describing the current Town Council Districts and District terms.
4. A table of existing precincts and corresponding population statistics.
5. A copy of the Redistricting Guidelines for Town Redistricting.
6. Summary forms for submission of district plans.

Plans must be submitted in writing (note instructions below concerning provided forms) to the Office of the Municipal Relations Coordinator, Zionsville Town Hall, 1100 W Oak Street, Zionsville, IN 46077 during regular business hours no later than noon on December 2, 2022. Plans submitted after this time will not be considered by the Council.

Criteria for Submitted Plans

Plans must include all territory within the Town and meet the following criteria in order to be considered by the Council. For more detailed discussion concerning these requirements refer to the “Redistricting Guidelines by the Zionsville Town Council” document.

1. Districts must be composed of contiguous territory.
2. Districts must be reasonably compact.
3. Districts must be composed (as nearly as possible) of equal population based on 2020 Federal decennial census data.
4. Districts should conform to existing precinct boundary lines (except as allowed by the Guidelines).
5. Districts should not intentionally dilute the voting strength of any language or racial minority group.

Census Data

Census data is available on the website of the United States Census Bureau at www.census.gov. The Council will only consider plans using official 2020 census data.

Submission of Plans

Plans submitted for review must be complete plans for the entire Town which provide five districts meeting the above criteria. All geographic territory in the Town must be included. Plans must be submitted to the Office of the Municipal Relations Coordinator, Zionsville Town Hall, 1100 W Oak

Street, Zionsville, IN 46077 no later than noon on December 2, 2022. Plans submitted should include the following items:

1. Detailed Description. The plan should be described by listing the precincts or portions of precincts (described by census blocks, streets or other boundaries) assigned to each district. The plan may use the provided form to enter the district assignments, or precinct assignments may be entered on a spreadsheet by the submitter.
2. Summary Sheet. The summary sheet enclosed in the Public Plan Submission Kit must be completed, dated and signed by the submitter.

EXHIBIT "3"

Summary of Town of Zionsville Council Redistricting Plan

The attached plan is submitted for review and consideration by the Zionsville Town Council.

Submitter Information

Name: _____

Address: _____

Town: _____ State: _____ Zip: _____

Daytime Phone: _____ Evening Phone: _____

Electronic Mail Address: _____

Do you wish to present testimony to the Council regarding this plan? Testimony will be time limited.
_____ YES _____ NO

Note: Submitted Plans are the property of the Town of Zionsville and are part of the public record. They are not returnable.

Plan Summary

District	Ideal Population	Plan Population	Deviation
1	6,120		
2	6,120		
3	6,120		
4	6,120		
5	6,120		

Note: Ideal Population for Districts is based on the 2020 Census of Population and Housing Bureau of Census, U.S. Department of Commerce. The population counts are contained in the table included in the Public Plan Submission Kit.

"Plan Population" is the total number of persons in each of the districts as proposed in the submitted plan. "Deviation" is the positive or negative number obtained by subtracting the Plan Population value from the Ideal Population Value.

Date Plan Submitted: _____, 2022

Signature of Submitter: _____

If plan is being submitted on behalf of an organization or entity other than the above Submitter, please identity the organization or entity below:

Name of Organization: _____

Address of Organization: _____

Town/State/Zip: _____

Name/Phone

Contact: _____

Electronic Mail Address: _____

Note: Plans must be submitted no later than Noon on December 2, 2022, and meet the requirements contained in the 2022 Redistricting Guidelines adopted by the Town to be considered by the Council.